



**Government of Jammu & Kashmir**  
Housing & Urban Development Department  
Civil Secretariat Srinagar/Jammu.

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**Subject:** Registration of case FIR No. 13/2020 P/S Anti Corruption Bureau Srinagar against Shri Shameem Ahmad Leharwal, the Then Director Urban Local Bodies, Kashmir and beneficiaries. Constitution of Committee thereof.

**Government Order No. 03 -JK(HUD) of 2024**  
**Dated: 08 .01.2024**

Sanction is hereby accorded to the constitution of Expert Committee comprising the following Officers/Officials for assessment of the loss caused to the State exchequer as a consequence of action(s) of the then Director, Urban Local Bodies, Kashmir, Mr. Shameem Ahmad Laherwal:

- |  |          |
|--|----------|
| 1. Mr. Bhawani Rakwal, JKAS, Vice Chairman, JDA    | Chairman |
| 2. Mr. Najeeb Hussain, I/C Executive Engineer, SMC | Member   |
| 3. Mohammad Ashraf Khan, AEE, LRWD, SMC            | Member   |
| 4. Manzoor Ahmad Bhat, AAO, ULBK                   | Member   |

**By order of Government of Jammu & Kashmir.**

Sd/

(Anil Koul) JKAS

Secretary in the Housing & Urban Dev. Department.

No: HUD-LSG/2/2021- (CN. 8374)

Dated: 08 .01.2024

Copy to the:-

1. Principal Secretary to the Hon'ble Lieutenant Governor, J&K.
2. Joint Secretary (Jammu/Kashmir and Ladakh), Ministry of Home Affairs, Government of India.
3. Commissioner, Srinagar Municipal Corporation.
4. Vice Chairman, Jammu Development Authority.
5. Director, Urban Local Bodies, Kashmir.
6. Director Archives, Archaeology & Museums, J&K.
7. Concerned Officers / Officials (relevant documents related to the matter are enclosed for smooth conduct of inquiry).
8. Private Secretary to Commissioner/Secretary to Government, Housing & Urban Development Department.
9. I/C Website, Housing & Urban Development Department.
10. Government Order File (w.2.s.c)/Stock file.

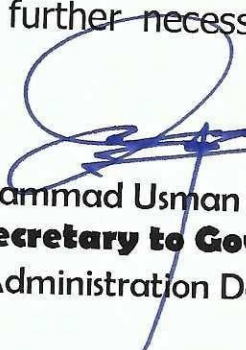
(Kashif Altaf Bhat) JKAS

Under Secretary to the Government

08/01/24

**Returned.** The officer namely Shameem Ahmad Leharwal has retired on 31.05.2019, as such, provisions of Article 168-A of J&K CSRs are attracted in the case. Therefore, initiation of RDA against the retired officer is not viable at this stage. However, loss to the Government exchequer, if any proved, can be recovered from the pension of the retired officer as per rules.

The Department is advised to take further necessary action accordingly

  
04.11.2020  
(Dr. Mohammad Usman Khan) KAS  
**Deputy Secretary to Government**  
General Administration Department

Principal Secretary to the Government,  
Housing & Urban Development Department

U.O. No. GAD(Vig)05-Misc/RDA/2020

Dated : 04 . 12. 2020

Encls : Departmental file No. HUD/ULBK/84/2020  
(NF + CF)

Dr. Yagub (HUDD)  
08/12/2020

29/09/2020

(3)

**Government of Jammu and Kashmir,  
Anti-Corruption Bureau,  
J&K, Srinagar.**

✓ **The Principal Secretary to Govt.,  
Housing and Urban Development Department,  
J&K Srinagar.**

No. ACB-FIR-13/2020-ACB-K-13753-54

Dated: - 28.09.2020

**Subject:-** Registration of case FIR No. 13/2020 P/S Anti Corruption Bureau Srinagar U/S 5 (1) (d) r/w 5(2) of J&K P.C Act Svt. 2006 and section 120-B RPC against Shri Shameem Ahmad Leharwal, then Director Urban Local Bodies Kashmir and beneficiaries.

Sir,

On 10.09.2020 case FIR No. 13/2020 P/S Anti Corruption Bureau Srinagar U/S 5 (1) (d) r/w 5(2) of J&K P.C Act Svt. 2006 and sections 120-B RPC has been registered against Shri Shameem Ahmad Leharwal, then Director Urban Local Bodies Kashmir and beneficiaries on basis of Preliminary Enquiry (PE) conducted by Anti Corruption Bureau to look into the allegations of embezzlement, irregularities and misuse of power by former Director Urban Local Bodies, Sh. Shameem Ahmad Leharwal. It was alleged that he purchased furniture/ fixtures for newly constructed office at Bemina on exorbitant rates. It was further alleged that he, by abuse of his official position in lieu of pecuniary benefits, placed four Junior Secretaries as Incharge Executive Officers and suspended five Executive Officers and two Junior Engineers which was beyond his competence etc.

2. The PE conducted has revealed that pursuant to auction notice No. MC/BUD/2011-12/1330-33 dated 17.02.2012 of Executive Officer MC Budgam for outsourcing of Adda fee/ Entry fee contract for the year 2012-13, highest bid of Rs. 35.00 lacs among 34 bidders was received. However, as the highest bidders did not show interest to take contract, the EO recommended for extending contract to the second highest bidder for Rs 20.00 lacs. The then Director Urban Local Bodies Kashmir namely Sh Shameem Ahmad Leharwal without any cogent reasons, rejected the recommendations of Executive Officer for awarding the contract in favour of second lowest tenderer. He, just to confer undue benefits upon the contractor, shifted the bid venue to Srinagar and allotted the contract in favour of one Ali Mohammad Sheikh S/o Ghulam Rasool Sheikh R/o Budgam for Rs. 18.39 lacs only, after getting it re-auctioned.

3. The PE conducted has further revealed that Sh Shameem Ahmad Leharwal during his tenure as Director Urban Local Bodies Kashmir, purchased furniture/fixtures/Khatambands etc. worth Rs 52.00 lacs approximately without any tendering, without prior concurrence of Finance Department or approval of Administrative Department in violation to then prevailing norms. The purchases made were on highly exorbitant rates.

4. It has also been found that Shri Shameem Ahmad Laharwal has diverted funds to the tune of Rs 15.00 lacs meant for up gradation of Urban Infrastructure. The funds were meant for construction of lanes and drains under Jawaharlal Nehru National Urban Renewal Mission. Instead of spending the amount under budget head, he in complete disregard to the guidelines of the scheme, spent it on computer networking system of Directorate of Urban Local Bodies at Bemina. ②

5. It is also alleged that Sh Shameem Ahmad Leharwal while being Director Urban Local Bodies Kashmir, suspended many Junior Engineers and Executive Officers and reinstated them against pecuniary considerations. Also in lieu of pecuniary gains, he, by abuse of his official position placed four Junior Secretaries namely Javid Ahmad Mir, Farooq Ahmad Malik, Gowhar Ali Tugo and Ghulam Hassan Mir as Incharge Executive Officers in complete disregard to the seniority list.

These omissions and commissions on the part of then Director Urban Local Bodies Kashmir namely Sh Shameem Ahmad Leharwal, the beneficiaries and others constitute offences punishable under section 5(1) (d) r/w 5 (2) of JK PC Act Svt 2006 and section 120-B RPC. Accordingly, case FIR No. 13/2020 of P/S ACB Srinagar stands registered and investigation taken up.

This is for favour of kind information and further course of action at your end, please.

**Yours faithfully,**

*Bashir Ahmad Wani*

28/9/2020

**(Bashir Ahmad Wani)**

Director of Prosecution,

For Director Anti Corruption Bureau,  
J&K Srinagar.

**Copy to:** The Commissioner/Secretary to Govt. General Administration Department (Vig) J&K Srinagar for favour of kind information please.

**Government of Jammu & Kashmir**  
**Directorate of Urban Local Bodies Kashmir**  
*Habitat Centre, Bemina, Srinagar*

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**The Under Secretary to Government,**  
Housing & Urban Development Department,  
J&K, Civil Secretariat, Jammu/ Srinagar,

No:- DULB/Estt/3743-II/ *29020*

Dated: *30-11-2021*

**Subject:- Registration of Case FIR No. 13/2020 P/S Anti Corruption Bureau Srinagar U/S 5(1) (d) r/w 5(2) of J&K P.C.Act Svt 2006 and section 120-B of RPC against Shri Shameem Ahmad Laherwal, the then Director, Urban Local Bodies, Kashmir and beneficiaries.**

Sir,

Kindly refer to letter No. HUD-LSG/2/2021 (C.No. 8374) dated: 13/08/2021 regarding the above cited subject. In this connection, it is submitted that as desired by the Administrative Department, a preliminary enquiry into the matter has been ordered vide this office Order No. DULB/Acctt/435 of 2021 dated: 27/08/2021 through a Committee of three officers of the Directorate.

The said enquiry committee has submitted its report in the matter vide No. DULB/A dated: 22.11.2021, copy of which is enclosed herewith for favour of further course of action.

**Enclosures:-** *AS abm*

Yours faithfully,

*[Signature]*  
**Director,**  
Urban Local Bodies  
Kashmir  
*30/11*

**Government of Jammu & Kashmir**  
**Directorate of Urban Local Bodies Kashmir**  
*Habitat Centre, Bemina Srinagar*

The Director,  
Urban Local Bodies,  
Kashmir.

No: - DULB/A/

Dated: **22-11-2021**

**Subject:- Registration of case FIR No. 13/2020 P/S Anti-Corruption Bureau Srinagar U/S 5(I) (a) r/w 5(2) of J&K P.C. Act Svt 2006 and Seciton 120-B RPC against Sh. Shameem Ahmad Laharwal, the then Director Urban Local Bodies, Kashmir and beneficiaries.**

**Ref :- Order No. DULB/Estt/435 of 2021 dated: 27.08.2021.**

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**Madam,**


In pursuance to above referred Order No. whereunder committee has been constituted to conduct the enquiry to ascertain the amount of losses if any occurred due to the action of then Director Urban Local Bodies, Kashmir Mr. Shameem Ahmad Laharwal.

In this connection the committee is of opinion that since the work has been directly assigned to SICOP by the then Director Urban Local Bodies Kashmir when normally under codal provisions the work should have been put to tenders to ascertain the reasonability of rates against proper estimations to be carried out through the then executing Agency of the Department.

Since the committee members are not technically sound enough to ascertain/calculate the actual value of work to counter check it with the actual expenditure and to ascertain losses of Department if any.

The case is under investigation with the ACB under FIR No. 13/2020 and all the relevant records have been taken by the Investigating agency and as per opinion of the committee the investigating agency is the best option to ascertain the factual findings and can also ascertain the losses of Department if any as the agency can arrange all technical experts having access to all concerned quarters.

  
Mr. Amjad Hussain  
Legal Assistant

  
Mr. Mohd Iqbal Rather  
Asstt. Accounts Officer

  
Mr. Shakir Hussain  
Accounts Officer

(F. No. GAD-VIGORDA/98/2022-02-GAD(CC No. 198919))

**Government of Jammu and Kashmir  
General Administration Department  
(Vigilance)**

Civil Secretariat;Jammu/Srinagar  
Dated: 6<sup>th</sup> December, 2023

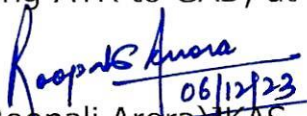

**OFFICE MEMORANDUM**

**Subject:** Registration of case FIR No. 13/2020, P/S Anti-Corruption Bureau, Srinagar against Sh. Shameem Ahmad Leharwal, then Director Urban Local Bodies, Kashmir and beneficiaries.

The undersigned is directed to refer the Principal Secretary to the Government, Housing and Urban Development Department, towards his O.M. No. HUD- LSG/2/2021 dated 20.05.2022 and allied documents, regarding the captioned subject. On examination of the matter in the General Administration Department, it is observed that the report dated 22.11.2021 submitted by the Committee is very vague. The members of the Committee have informed that they are not technically sound enough to calculate the loss and thus, the aspect of loss, if any, caused to the Government exchequer, has not been worked out, which was explicitly advised by the GAD, given the circumstances of the case.

On consideration, the Competent Authority has directed that H&UD Department be advised to constitute an Expert Committee, consisting of officers/officials who are technically sound, well versed with the domain and competent enough, for examining the aspect of loss in the matter, which shall submit an explicit report to the Department and the Department shall further examine/consider the issue for taking appropriate action and submit ATR to GAD.

Consequently, the above directions are conveyed to the Department for taking further course of action and submitting ATR to GAD, at the earliest.

  
06/12/23  
(Roopali Arora)JKAS,  


**Under Secretary to the Government,**

**Principal Secretary to the Government,  
Housing and Urban Development Department.**