

Housing & Urban Development Department

**Government of Jammu & Kashmir
Housing & Urban Dev. Department
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Draft Annual State Plan 2015-16

INTRODUCTION:

The policies of Housing & urban Development have come a long way since 1950. The increasing pressure on Urban population and lack of Housing and Basic services is very much evident. This is being compounded with migration of people from rural areas. The State of Jammu & Kashmir is pre-dominantly agrarian economy, there is potent danger of over urbanization which can lead to drain of resources. Now the cities have become engine of economic growth, therefore, urban development has assumed utmost importance.

The 12th Five Year Plan will focus on providing affordable housing and better civic amenities through participatory mode to cater the ever increasing influx of rural population towards urban estimates. As per the census 2011, the urban population is roughly 27% and continue increasing at rapid pace which has increased 35.66 % over last 10 years.

Presently the Housing & Urban Development Deptt. gets only 7 to 10% of the State Plan outlay against 27 percentage projected population. Therefore there is an urgent need of increasing the allocation for Housing & Urban Development. The huge flow of funds to rural areas under various Centrally Sponsored Schemes has lead to unprecedented trend of demands of de-notification of Urban areas. With the transfer of 18 functions of the department to urban Local Bodies in consonance with 74th Amendment the challenges will be more serious to address the genuine needs of the urban poor.

The Housing and Urban Development Department administers the following six sectors for Urban Governance and development:-

1. Urban Development
2. Dal Development
3. Sewerage
4. Drainage
5. Housing
6. Poverty Alleviation (SJSRY/NULM)

ABSTRACT OF OUTLAYS

(Rs. in lacs)

S.No	Name of Sector	Approved Outlay (Projectized/ACA) 2014-15		Expend. Ending 3/2015		Proposed Outlay 2015-16			
		Total	Out of which Revenue	Total	Out of which Revenue	Total	Regular Schemes	Centrally Sponsored Schemes	
								CS	SS
1	Urban Development *	59125.00	25.00	4532.99	19.05	14500.00	6000.00	7000.00	1500.00
2	Dal Development	2250.00	0.00	225.00	0.00	2250.00	2250.00	0.00	0.00
3	Sewerage	337.00	0.00	937.00	0.00	337.00	337.00	0.00	0.00
4	Drainage	1575.00	0.00	2575.00	0.00	1575.00	1575.00	0.00	0.00
5	Housing	225.00	0.00	700.00	0.00	225.00	225.00	0.00	0.00
6	Poverty Alleviation **	2300.00	550.00	551.70	401.70	1450.00	0.00	1450.00	0.00
	Total	64362.00	575.00	9521.69	420.75	20337.00	10387.00	8450.00	1500.00

Note:* Rs. 1450.00 lacs as CSS allocation of NULM under Poverty Alleviation Sector.

A) Urban Development

1. Capital City Dev. Programme (CCDP)

The scheme is being implemented in two capital cities of Srinagar and Jammu to provide basic civic amenities, which are broadly classified as under: -

- a) Construction of lanes/drains/culverts
- b) Construction of bath rooms/lavatory blocks
- c) Dev. of Parks/play grounds/graveyards
- d) Dev. of roads

Since the Capital Cities of Srinagar and Jammu are being brought under the ambit of newly launched flagship programme of AMRUT wherein the developmental activities under the CCDP can be taken care of. Therefore an allocation of Rs. 200.00 lacs only has been earmarked during the current financial year 2015-16 under this scheme.

2. Integrated Dev. of Medium Towns (IDMT)

The scheme is implemented by the Urban Local Bodies in all towns other than Srinagar and Jammu Cities for providing basic civic amenities on the analogy of Capital City Dev. Programme. The scheme is implemented through the Municipal Councils/Committees and the funds are routed through the Directors of Urban Local Bodies. An amount of Rs. 1100.00 lacs has been earmarked for the current financial year under the scheme.

3. Special Infrastructure Dev. of Distt. HQ/Major Towns (SIDMT)

As the coverage of new flagship programme such as AMRUT, Smart Cities Mission have been restricted only for the city/towns which have population more than 1 lac souls, therefore most of the urban centres are not eligible under the new guidelines. As such, the window of funds which was earlier available for these cities & towns under UIDSSMT, IHSDP, BSUP components of JNNURM has closed. Therefore, to meet the special infrastructure needs of the important urban centres particularly district headquarter towns, a provision of Rs. 650.00 lacs has been kept in the Annual Plan 2015-16

4. New Flagship Programme (Smart Cities/ Rejuvenation & Urban Transformation (AMRUT/Swachh Bharat Mission)

The Govt. of India launched new flagship programme namely Smart City Mission, Atul Mission for Rejuvenation and Urban Transformation and Swachh Bharat Mission. Under Smart city mission 100 smart cities will be developed by way of retro filling redevelopment and green area. As per the population and area criteria fixed by GOI, the J&K state has been allowed one smart city and the selection of city shall be made through the system of competition among the political smart cities. ON the basis of predetermined scores

assigned to various components of Municipal governance. However, given the political-regional set up of the State, the Deptt. is perusing with the Ministry of Urban Development GOI for the allotment of atleast one more Smart city to the State to ensure the regional balance.

Similarly under AMRUT, the GOI will cover 500 cities/towns having the population of more than 1 lac as per census 2011 figures. The AMRUT and Smart cities Mission are complementary to ne another. The AMRUT aims at providing basic services such as water supply, sewerage, urban transport, drainage, parks, Green spaces etc.

The Swachh Bharat Mission aims at making India open defecation free by the year 2019. As per the census 2011, there are about 71 thousand insanitary latrines and 55000 families are defecating in open. In order to address this social menace the Deptt. has prepared a comprehensive Action Plan to achieve ghe national objective of Clean India. The Swachh Bharat Mission has three components namely Construction of Individual Household latrines, Construction of Community/Public Toilets and Solid Waste Management. The GOI grant available for the Construction of IHHL is only Rs. 4000 and mandatory minimum the matching state share is Rs. 1333/. However, the amount is too less and the field experience reveal that the said amount is too less to elicit the public response/cooperation in the national Mission. Various states like Jarkhand,Chatesgarh, Himachal etc are providing matching state share in the range of 8000-13000 per IHHL, In view of this the DEptt. has earmarked Rs. 800.00 lacs as additional state contribution for Individual Household Latrines/Community Toilets under Swachh Bharat Mission and Rs. 8500.00 lacs for New Flagship programmes of (Smart Cities/ Rejuvenation & Urban Transformation (AMRUT/Swachh Bharat Mission) with a break-up of Rs.1500.00 lacs as state matching share and Rs.7000.00 lacs as Central Share.

5. Street Lighting:

The Urban Local Bodies and Municipal Corporations of the State besides undertaking other development activities are also engaged in maintaining and installing the street lights and High Mast Lights in the urban areas falling within their jurisdiction. These lights are installed on the Roads, Lanes, Chowks, Rotaries, Triangles, Parks and other strategic location in 146 wards of two capital cities and 80 Municipal Committees (which includes 6 Municipal Councils) of both the Divisions of the State.

High Pressure Sodium Vapour (HPSV) Luminaries having wattage of 70, 150 and 250 are installed on LT poles of 7-9 mtr. height erected on main roads as well as connected roads. These lights are operated on LT Poles provided by PDD and on switches. The Deptt. is now shifting from HPSV lights to CFL and LED Lights which consume less power and are having longer life span.

With more and more Urbanization the requirement of street lights is increasing especially keeping in view security related incidents. The financial implication for procurement/ installation of these street lights through Municipal Corporations and Urban Local Bodies of the State is estimated to the tune of Rs.400.00 lacs during the current financial year and accordingly an amount of Rs.400.00 lacs has been earmarked under the scheme.

6. Removal of Bottlenecks in Urban Areas:

Urbanization has not only put pressure on the civic and basic facilities but has also contributed towards traffic congestion and shrinkage of roads thereby making it a burning problem for the public in general and commuters of cities/town in particular.

To overcome this problem and ease out the traffic congestion, the Department embarked upon a scheme "Removal of Bottlenecks in Urban areas" with a sole aim to remove the impediments that come up during widening of roads, link roads by acquiring structures and their rehabilitation at alternate places. An amount of Rs. 100.00 lacs has been earmarked for the current financial year.

7. Development of Bus Addas

The proper parking and development of Bus Addas in cities and Towns of the State will play a pivotal role in developing the urban areas in a planned manner. Due to financial constraints an amount of Rs. 500.00 has been earmarked under the scheme for the development of parking places and development/upgradation of Bus Stands in the towns during the current financial year 2015-16.

8. Solid Waste Management in Towns.

The collection and dumping of the solid waste in urban areas is one of the basic facility being provided by the Deptt. However, the Deptt. feels handicapped in absence of the proper/latest machinery and equipments for collection and disposal of the waste. In order to overcome this difficulty the Deptt. introduced a scheme in the Annual Plan 2010-11 with the expression of Solid Waste Management and an allocation of Rs.50.00 lacs released during 2011-12 for 6 SWM projects for the district of Reasi (Katra), Udhampur, Khour(Jammu) Budgam, Pulwama and Kulgam. However, not much headway has been achieved due to the fact that availability of land is not coming forth and whenever land gets available, the local residents put their residence for the establishment of same.

Notwithstanding the above, Dept. cannot be complaint of the fact that Solid Waste Management is the basic requirement for health and hygienic living. Besides the Hon'ble Courts have been time to time passing directions for the scientific management of solid waste in the State.

It is obvious that we cannot cover the entire State with the inadequate funds in 5 years and we also cannot afford to continue the programme in the 13th Five Year Plan where possibility of new challenges may take the priority over the issues like SWM. Rs 400.00 lacs has been earmarked for the scientific disposal of Solid Waste in the towns during the current financial year.

9. Preparation of Master Plans

The development of the urban areas in a planned manner is essential. But in absence of the proper Master Plans this is not possible and it always results in haphazard development. In order to prepare the Master Plans for atleast upto Tehsil level a new scheme with the title of Preparation of Master Plans has been introduced in the proposals during 2011-12 . The revised Master Plan of Srinagar and Jammu cities is also in its final stage of completion. Similarly the Master Plan of other towns viz. Kargil, Ganderbal, Sopore, Shopian, Katra, Udampur, Kathua and Doda are also under preparation. An amount of Rs.50.00 lacs has been earmarked for the scheme during current financial year.

10. Restoration of Damaged Assets

Due to flash floods of September 2014 some assets of the Municipal Committees/Councils and other Agencies under the control of H&UDD got damaged in the State . In order to restore/redevelopment of these assets the Deptt. has introduced a new scheme namely “Restoration of Damaged Assets” from the current financial year and an outlay of Rs. 275.00 lacs has been earmarked under Annual Plan 2015-16.

11. Clearance of Liabilities of 2014-15

Due to cash crunch at the fag end of financial year 2014-15 , the WDC bills could not be encashed from the Treasuries and thereby caused a liability to the extent of Rs. 7.00 crore approximately . In order to clear these work-done liabilities/provision of matching state share under different CSSs etc. an allocation of Rs. 500.00 lacs has been earmarked for the current financial year under Annual Plan 2015-16.

12. E-Governance, Digitalization including HRMS – Online accounting system for Municipal Bodies

In the past a number of persons have been engaged by the Executive Officers of various Urban Local Bodies and paid their wages by way of re-appropriation/diversion of the funds of the CSS which not only created the liabilities but also caused impediments the progress of completion of the CSS projects. Besides, the Human Resource presently available with the MCs has abnormal distribution/utilization which is affecting the public services. Sufficient number of staff particularly sanitation staff are available with Municipal Committees but the service rendered is still not upto the satisfaction of common masses. In order to utilize the HR of MCs optimally , it is quite essential to have proper data base of

Human Resource and their utilization for the public good . The Deptt. is contemplating to have a central command /control over these MCS at a click of a button and also keep an eye on the receipts/spending of Municipal Committees. Besides the Deptt. is already in discussion with various banks particularly with HDFC bank for providing the requisite services such as central accounting system structure free of cost. An allocation of Rs. 200.00 lacs has been earmarked for this purpose under Annual Plan 2015-16.

B) Dal Development:

For the Conservation and Management of Dal Nagin Lake project costing Rs. 298.76 crores is under execution against which Rs. 258.00 crores has been received from GOI .The expenditure made under the Conservation Project till date is Rs. 252.67 Crores . Besides this, the Govt. of India has sanctioned Rs. 356.00 crores for Resettlement/Rehabilitation of Slum Dwellers of Dal and Nagin Lakes which will be implemented in five Phases. The amount will be mainly spent on the payment of compensation to dwellers of Dal on account of Land and Structures acquisition. In addition to this, for the rehabilitation of families dislocated from the Dal-Nagin lake the State Cabinet approved the project for an amount of Rs. 416.72 crores for Development of site at Rakh-i-Arth for preparation of site and provision for infrastructure like road, water supply, electricity, drainage and sewerage and other community facilities and providing housing units to the dwellers who shall eventually get displaced due to Conservation Programme. The funding for this project is as under:-

Total cost of the project	Rs. 416.72 crores	State Plan contribution :	Rs. 315.90 crores
BSUP(GOI)	:Rs. 90.92 crores	& State Share	: Rs. 9.90 crores

Against the State Plan contribution of Rs. 315.90 crore the Authority has spent Rs. 78.05 crore so far till 3/2015. Similarly against the BSUP component of Rs. 90.92 crores an amount of Rs. 20.00 crores has been released to the Authority against which Rs.14.62 crores have been utilized so far. The project involves construction of 4600 dwelling units. The Authority has so far developed around 1000 plots which are being allotted to Dal Dwellers.

Progress on development of colony at Rakh-i-Arth

- Acquisition of land for approach road 17 kanal 4 Marlas 224 sft
- Construction of approach road (23 m wide) 1.754 kms
- Construction of Sub Main Road (12m wide) (G1 only) 6.705 kms
- Construction of Bye lanes (6mwide) (G1 only) 2.5 kms
- Earth filing 1914 kanals
- Parks 03 Nos

- Site office 01 No
- 1200 plots have been developed and are being allotted to Dal dwellers
- 150 families of Dal dwellers have already shifted to the Rakh-i-Arth housing colony.
- 01 shop line completed.
- Water supply and Electric supply being provided to the Dal dwellers through PHE and PDD Department respectively.
- The Authority has to lay a total length of 36 kms of sewer line so far 8.802 kms have been laid.
- 8.285 kms of Storm drainage network has also been laid so far.

An allocation of Rs. 2250.00 lacs was the last year's approved allocation with the break-up of Rs.950.00 lacs for Rehabilitation /Re-settlement and Dev. of Rakh-i-Arth, Rs. 200.00 lacs for Construction of STPs and Rs. 1100.00 lacs for Secondary /Lateral sewer ,house connectivity and the same allocation has been proposed for the current financial year with the break-up of Rs. 900.00 lacs for Rehabilitation /Re-settlement and Dev. of Rakh-i-Arth, Rs. 200.00 lacs for Construction of STPs and Rs. 900.00 lacs for Secondary /Lateral sewer ,house connectivity and Rs.150.00 lacs for 3rd party monitoring of Dal works .

(C) SEWERAGE

At present two sewerage schemes viz Sewerage Scheme 10 MLD Project Talab Tiloo,(Left out areas) Jammu, Sewerage Project Khushalsar Srinagar are under execution under this sector. The cost of the three projects after taking into account the projects sanctioned under JNNURM and through ADB funding has gone a change and the revised costs are Rs.1439.00 lacs, and 4320.00 lacs. An expenditure of Rs.865.00, and Rs. 2683.00 lacs respectively has been booked for the schemes ending 3/2015.

The pilot Project Talab Tillo has been commissioned. The amount shall be utilized on providing house connections through chambers in major portion of the area covered under the project. The STP of 10 MLD capacity is ready to be commissioned provided the house connections are made. This will be the first sewerage system in Jammu Div. with scientific disposal and its commissioning will be tangible achievement for the Deptt.

Three new Sewerage schemes viz Sewerage Scheme Nai Sadak Gowkadal, Sewerage Scheme Naqashpora and Sewerage scheme Kalashpora at an estimated cost of Rs. 90.00 lacs, 80.00 lacs and Rs.100.00 lacs have been taken up for execution from 2103-14 and an expenditure of Rs. 35.00 lacs each have been booked till 3/2015. Further new schemes namely Sewerage Scheme Baramulla , Sewerage Scheme Anantnag , Sewerage Scheme Baghi Roop Singh Khanyar and Construction of 1 MLDSTP at

Rajbagh have been introduced from the financial year 2014-15. An allocation of Rs.337.00 lacs has been earmarked during the current financial year under Annual Plan 2015-16.

D) DRAINAGE

The Department contemplates to provide proper drainage network in the State. Accordingly 232 schemes/works under this sector have been taken up to be executed through Srinagar/Jammu Municipal Corporations and Directorate of Urban Local Bodies, Kashmir/Jammu at an estimated cost of Rs.525.31 crores against which Rs. 213.07 crores have been utilized till 3/2015. An outlay of Rs. 1575.00 lacs has been earmarked for the current financial year under Annual Plan 2015-16.

E) HOUSING SECTOR

The main thrust of the Deptt. under the scheme is to provide affordable housing to the common masses. In order to provide Low Cost Housing to the citizens of the State the Department is proposing establishing the new housing colonies at Meencharkian Samba, Battalbalian Udhampur, Mujgund Srinagar and Satellite Township at Rakh-i-Gund Aksa Srinagar. The revised State Housing & Habitat Policy is also under formulation. Similarly for making the cities & towns slum free, Action Plan's are being formulated under Rajiv Awas Yojana (RAY), whereunder affordable Housing units will be built which shall be provided to the people living in these slum areas by way of ownership, lease or rent.

The following activities / schemes are under implementation under this Housing Sector:

- i) Development of EWS colonies.
- ii) Building Centre.
- iii) Upgradation of Civic Amenities in Housing Colonies
- iv) Construction of Town/Community Halls
- v)

1. Development of EWS Colonies:

Development of EWS colonies is under implementation in the State under 20 points programme. For development of EWS colonies in the State, funds are provided to SDA/JDA being the implementing agencies of the scheme. Now the SDA/JDA has been asked to maintain these colonies out of their own resources, therefore no allocation has been earmarked from the previous financial year.

2. Building Centre:

It was envisaged to set up Building Centers in each district of the State to promote and develop low cost technology for construction of buildings in urban areas. Two Building Centers were accordingly established and are working at Jammu and Srinagar. These Building Centres are provided financial support to develop their technology and as incentive towards their working capital. The purpose for the establishment of Building Centre is to evolve a technology which is affordable and at the same time fulfills the basic requirements of the seismic position of the State. An amount of Rs. 50.00 lacs has been earmarked for the current financial year.

3. Up-gradation of civic system in existing Colonies.

For upgradation of civic facilities in the existing colonies developed by J&K Housing Board an allocation of Rs. 75.00 lacs has been earmarked during the current financial year.

4. Construction of Town/Community Halls

The town halls serve twin objectives of office premises of concerned local bodies besides being a facility, a scheme namely “Construction of Town /Community Halls” has been introduced in the Housing sector. This is in consonance of the recommendations made by the State Finance Commission also for establishment of at-least one town hall per town. This is a need of the hour having propensity of the people living in remote / rural areas to migrate towards cities and towns have resulted in mass migrations with an implication of putting high pressure on civic amenities that are often rendered inadequate. Therefore, towns/ community halls play important role in facilitating get together on the occasion of marriage ceremonies and other important social functions. An amount of Rs.100.00 lacs has been earmarked under the scheme for the current financial year.

F) POVERTY ALLEVIATION

Swaran Jayanti Shahri Rozgar Yojana (SJSRY)/ National Urban Livelihood Mission.) NULM)

The erstwhile Centrally Sponsored Scheme namely SJSRY Scheme has been restructured as National Urban Livelihood Mission (NULM) specifically to be implemented in Capital Cities and District Headquarter Towns . The components of the NULM are as under:-

- a) Social Mobilization and Institution Development (SM&ID)
- b) Employment Through Skills Training and Placement (EST&P)
- c) Capacity Building and Training (CB&T)
- d) Self-Employment Programme (SEP)
- e) Support to Urban Street Vendors. (SUSV)
- f) Scheme of Shelter for urban Homeless (SUH)

The State Level Nodal agency for implementation of the programme is State Urban Dev. Agency (SUDA/SULM). Hon'ble Minister UD& ULBs, Admn. Secy. H&UDD and Joint Director (P&S) of the Department are its Chairman, Vice Chairman and Member Secretary respectively.

At district level District Urban Development Agencies are implementing the Urban Poverty Alleviation Programmes with Chief Executive Officers in the Districts of Srinagar and Jammu and Project Officers /Asstt. Project Officers in rest of the districts.

The scheme aims at providing gainful employment to unemployed and under employed urban youth living below poverty line and also provide skill upgradation training to urban poor. There was an approved allocation of Rs. 1750.00 lacs under the scheme as capital component (Rs. 1450.00 as Central Share and Rs. 300.00 lacs as State Share) The central share was released at the fag end of previous financial year and the same is still pending with the Finance Deptt. for their authorization /concurrence to the utilization during the current financial year on the approved action plan of 2014-15.

An amount of Rs.14500.00 lacs as Central share has been earmarked under this Scheme during current financial year as well However, no matching State share has been conveyed by the Planning & Dev. Deptt. which needs to be supplemented as per the guidelines of the scheme.
